

LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: **HB 161** HLS 13RS 631

Bill Text Version: ORIGINAL

Opp. Chamb. Action:

Proposed Amd.: Sub. Bill For.:

Date: May 3, 2013 1:41 PM **Author:** JAMES

Dept./Agy.: Revenue / Economic Development **Subject:** Motion Picture Investor Tax Credit

Analyst: Greg Albrecht

TAX CREDITS OR INCREASE GF RV See Note

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Reduces the amount of the income tax credit for state-certified productions and removes authority to transfer or sell motion picture investor tax credits

<u>Current law</u> provides a nonrefundable but transferable tax credit of 30% of the in-state expenditures associated with film production. Unused credits can be carried forward for ten years.

<u>Proposed law</u> reduces the tax credit rate to 15%, eliminates transferability, and reduces the carry-forward period to five years.

Effective July 1, 2013.

EXPENDITURES	2013-14	2014-15	2015-16	2016-17	2017-18	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total	\$0	\$0	\$0	\$0	\$0	\$0
REVENUES	2013-14	2014-15	2015-16	2016-17	2017-18	5 -YEAR TOTAL
State Gen. Fd.	INCREASE	INCREASE	INCREASE	INCREASE	INCREASE	
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total						

EXPENDITURE EXPLANATION

There is no anticipated direct material effect on governmental expenditures as a result of this measure.

REVENUE EXPLANATION

Without regard to changes in participation in the program, the reduction of the tax credit rate by one-half would reduce state revenue losses associated with the program by some \$107 million (based on FY12 realizations of investor credits). These savings may not occur immediately though, unless the rate cut is applied to currently participating productions. The shortening of the carry-forward period to five years (from ten), by itself, is not likely to have a material effect on program costs. Five years is still a substantial amount of time to utilize outstanding credits. However, coupled wit the elimination of transferability of credit, means that production companies themselves would have to hold the credits and generate state tax liabilities in order to use them. This may result in fewer credits actually being claimed against state tax liabilities, and effectively reducing the state's revenue losses from the program. This potential result would be enhanced if the elimination of transferability in this bill were construed to eliminate the transfer of credits directly to the state (at 85% of face value) as currently allowed in other provisions of the program's statutes.

The bill substantially constrains the benefits of the program relative to other states with similar programs. Out of state productions are highly mobile and it is likely that substantially fewer of them will occur in the state under the parameters of this bill. Given that the program costs the state substantially more in revenue losses than are gained from the consequent economic activity, a drop off in film activity and program participation actually works to increase state revenue even more than the simple credit rate cut estimate above.

Senate	<u>Dual Referral Rules</u>	House	John D. Cogarter
		$\int \Box 6.8(F) >= $500,000 \text{ Annual Fiscal Cost } \{S\}$	John D. Corportor
	00,000 Annual Tax or Fee ange {S&H}	6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S}	John D. Carpenter Legislative Fiscal Officer